CITY OF GUTHRIE CENTER, IOWA

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2005

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Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Dennis Kunkle	Mayor	Jan 2006
Tim Benton	Council Member	Jan 2008
Duane Norgart	Council Member	Jan 2008
Gary Rees	Council Member	Jan 2008
Keith Hjelle	Council Member	Jan 2006
Eldon Wolfe	Council Member	Jan 2006
Scott Gonzales	Utility Trustee	Jan 2008
Ron Baier	Utility Trustee	Jan 2006
Kenneth Buttler, Jr.	Utility Trustee	Jan 2008
Laura Imerman	City Clerk/Treasurer	Jan 2006
Donna Benton David Bruner	Deputy Clerk Attorney	Jan 2008 Jan 2008

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Guthrie Center, Iowa, as of and for the year ended June 30, 2005, which along with the discretely presented component unit, collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Guthrie Center's management. Our responsibility is to express opinions on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

The financial statement of The Guthrie Center Firefighters Association has not been audited, and we have not been engaged to audit The Guthrie Center Firefighters Association's financial statement as part of our audit of the City's basic financial statements. The Guthrie Center Firefighters Association financial activities are included in the City's basic financial statements as a discretely presented component unit and represents 100 percent of the receipts and disbursements of the City's aggregate discretely presented component units. We did not audit the financial statement of the City of Guthrie Center's discretely presented component unit and do not express an opinion on such information.

However, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Guthrie Center as of June 30, 2005, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 22, 2005 on our consideration of the City of Guthrie Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an intergral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 9 and 27 through 29 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Guthrie Center's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the two years ended June 30, 2004 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Cornwell, Frideres, Maher & Associates, P.C. Certified Public Accountants

August 22, 2005

This discussion and analysis is intended to be an easily readable analysis of the City of Guthrie Center's financial activities for the fiscal year ended June 30, 2005 based on currently known facts, decisions or conditions. This analysis focuses on fiscal year 04-05 activities as compared to 03-04 and should be read in conjunction with the City's financial statements that begin on page 10.

Basis of Accounting

The City has elected to present its financial statements on a cash basis of accounting. The cash basis of accounting is a basis other than generally accepted accounting principles. Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses and their related assets and liabilities. Under the City's cash basis of accounting, revenues and expenses are recorded when they result from cash transactions. As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods and services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

Report Layout

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34. GASB 34 implements a new model of financial reporting for state and local governments designed to enhance the usefulness of the City's annual report. Besides the Management's Discussion and Analysis (MD&A), the report consists of government-wide statements, fund financial statements, notes to the financial statements, combining schedules of non-major funds and supplemental information. The first several statements are highly condensed and present a government-wide view of the City's finances. Within this view, all City operations are categorized and reported as either governmental or business-type activities. Governmental activities include basic services such as public safety, public works, health and social services, culture and recreation, community and economic development, general government administration, debt service, and capital projects. Business-type activities include water, gas and sanitary sewer.

Statement of Activities

The focus of the Statement of Activities is to present the major program costs and match major resources with each. To the extent a program's cost is not recovered by grants, donations and direct charges, it is paid from general taxes and other resources. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

Following the Statement of Activities is a section containing fund financial statements. In the Statement of Cash Receipts, Disbursements and Changes in Cash Balances the City's major funds are presented in their own column and the remaining funds are combined into a column titled "Other Nonmajor Governmental Funds." For each fund, a Schedule of Cash Transactions is presented which shows actual data for the current year. Readers who wish to obtain information on non-major funds can find it in the Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Funds on page 30. Finally, completing the document is a series of other financial schedules and the reports by the independent certified public accountants as required by statute.

The MD&A is intended to explain the significant changes in financial position and differences in operations between the current and prior years. Significant changes from the prior year are explained in the following paragraphs.

City as a whole

Government-Wide Financial Statements

To aid in the understanding of the Statement of Activities, some additional explanation is given. First all receipts and disbursements are categorized as either governmental activities or business-type activities. These are defined as follows:

Governmental funds - Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The City's major governmental funds are the General Fund, Road Use Fund, and Debt Service Fund. Governmental funds are further broken down into the following activities:

Public Safety - This category includes police services, fire protection, and ambulance service.

Public Works - This category includes roads, sidewalks, street cleaning, street lighting, snow removal, and solid waste services.

Health and Social Services - This category includes mosquito control, if any.

Culture and Recreation - This category includes library services, parks, recreation, swimming pool operations, and cemetery.

Community and Economic Development - This category includes community and economic development, housing programs, and tax increment financing (TIF).

General Government - This category includes mayor, city council, city clerk/administrator, elections, legal services, city hall, the old library, and general liability insurance.

Debt Service - This category includes general debt service.

Capital Projects - This category includes major projects within the City including construction of major capital facilities. For the year ending June 30, 2005 the Aquatic Center is listed under this category. For the year ending June 30, 2004 there were no capital projects.

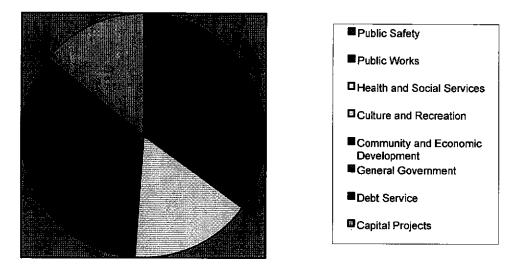
Business-Type (Proprietary) Funds - When the City charges customers for the services it provides, these services are generally reported in business-type or proprietary funds. These should be self-sufficient funds. The City's business-type funds are water, gas, and sewer. All debt service and capital projects associated specifically with these funds are included in these funds.

Second, of particular interest is the format that is significantly different than a typical Statement of Revenue, Expenses, and Changes in Fund Balance. You will notice that expenses are listed in the first column with revenues from that particular program reported to the right. The result is a Net (Expense)/Revenue. The reason for this kind of format is to highlight the relative financial burden of each of the functions on the City's taxpayers. It also identifies how much each function draws from the general revenues or if it is self-financing through fees and grants or contributions. All other governmental revenues are reported as general. It is important to note that all taxes and bond proceeds are classified as general revenue even if restricted for a specific purpose.

Governmental Activities

For the year ended June 30, 2005, the City's governmental activities were funded 69% from general taxes levied, as compared to 73% for the year ended June 30, 2004. The remaining 31% of the City's governmental activities were funded through fees, grants, or contributions. Property tax revenues were up due to the 2004 general obligation debt related to the Aquatic Center. Local option sales tax revenues were up dramatically in 04-05 because a full twelve months of LOST revenues were collected. The bond proceeds increase was due to the issuance of a \$365,000 General Obligation Bond during 04-05.

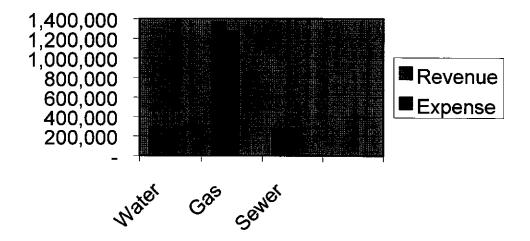
Uses of Funds in Governmental Activities



With a few exceptions, governmental program expenses remain similar to the prior year. Public safety expenditures increased due to the purchase of a police pickup in 04-05 and assigning insurance costs related to the fire department to the fire department budget and out of the general government budget. Culture and recreation expenditures increased with the purchase of a mower and expenses related to the flood of 2004. Capital projects increased with construction beginning on the Aquatic Center. Total governmental expenses this year as compared to last fiscal year are shown in the pie chart above.

Business-type Activities

For the year ended June 30, 2005, the City's business-type activities revenues and expenses were as follows:



CITY OF GUTHRIE CENTER

MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2005

The water and gas revenues and expenses were relatively unchanged for the year ending June 30, 2005. However, natural gas prices are steadily higher than the year before. The final debt service payment on the maintenance shed in the amount of \$21,750 was paid in October 2004. The Sewer fund expenses included a new sleeve installed in part of 7th Street, flood damage repair, and extending the sewer line along Highway 44.

Budgetary Highlights

City Council approved one budget amendment during the year. The amendment was to adjust revenues for debt issuance for the Aquatic Center and gas revenue increases due to the higher price of gas. Expenses were adjusted to add capital expenditures on the Aquatic Center, higher gas prices, flood damage repair, and the projects completed for sewer. For the year ended June 30, 2005, total actual revenues were greater than expenses while total actual expenditures were less than budgeted.

Fund Balances

As of June 30, 2005 the City had fund balances on hand of \$937,035 in governmental fund types and \$2,987,170 in business-type funds. These increased by \$495,863 and \$67,472 respectively during fiscal year 2004-2005. The main reasons for the increase of funds is the debt proceeds and the larger LOST revenues.

Debt Outstanding

As of year-end, the City had \$1,304,278 in debt outstanding compared to \$1,214,496 in 2004.

Outstanding Debt at Year End

	Totals		
	2005	2004	
Governmental General obligation Tax increment Maintenance Shed Note Subtotal	$\begin{array}{r} \$ & 950,000 \\ & 44,278 \\ \hline & 0 \\ \hline & 994,278 \end{array}$	\$ 740,000 65,996 43,500 849,496	
Business-type Water revenue Subtotal	310,000 310,000	365,000 365,000	
Total	<u>\$ 1,304,278</u>	<u>\$ 1,214,496</u>	

As of June 30, 2005 the City is at 52% of its bonding capacity as compared to 50% as of the end of June 30, 2004. The additional debt of \$365,000 for the Aquatic Center increased the debt load. However, the final payment was made on the Maintenance Shed Note.

Of the existing general obligation debt, the 1996 issuance will be paid in full in June 2006, the 1998 issuance will be paid in full in June 2008, and the 2000 issuance will be paid in full in June 2010.

TIF Rebates/Developer Rebates

The City has two TIF rebate agreements. The agreements are each for ten years. The agreements rebate tax payments made by the developer back to the developer except for the portion required for the school levy and the City debt levy. The City also has one Developer rebate agreement for a period of five years.

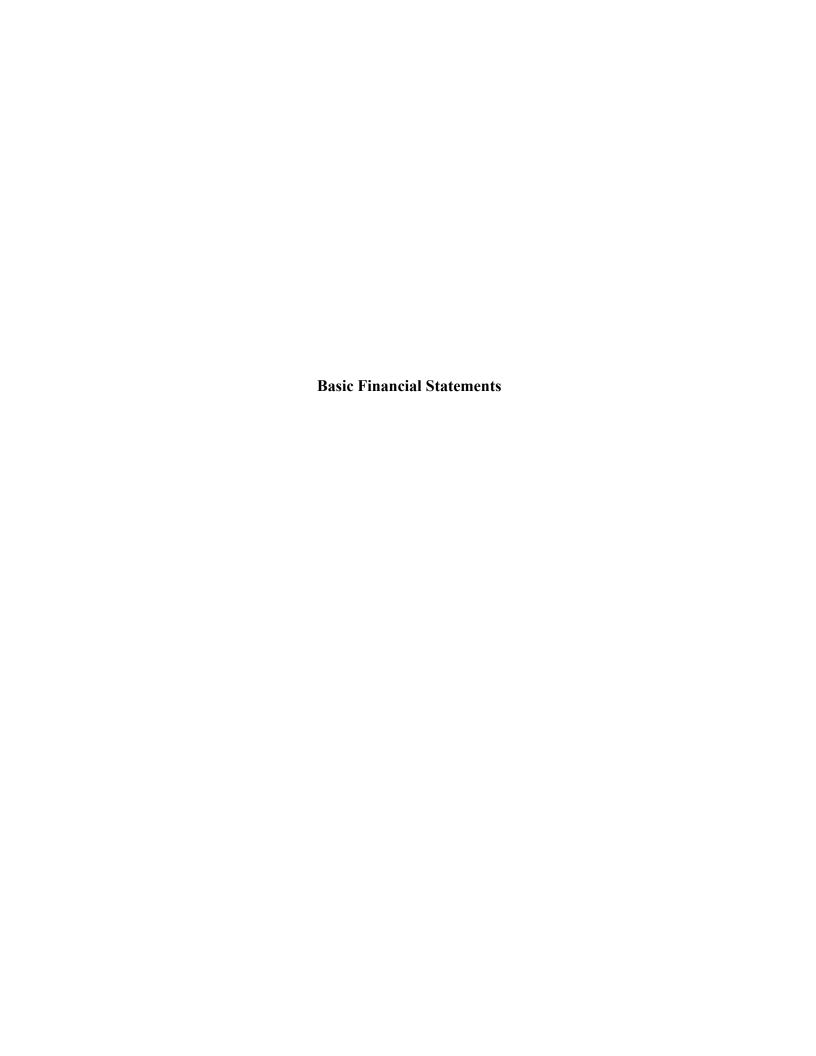
Economic Factors and Next year's budget and rates

The City's elected and appointed officials and citizens considered many factors when setting the 05-06 fiscal year budget and tax rates. The economy in Guthrie Center is steady but without any real growth. Property tax values are not on the rise. For the year ending June 30, 2006 the general fund has been budgeted fairly consistently with the 04-05 year. However, the budget does include the purchase of a mower for the cemetery, a new furnace for the old library building, seal coating ten City blocks, and redoing the intersection by the Christian Church. Items not yet in the budget include renovations of the bathhouse. Capital projects being budgeted in governmental activities for next year include the new Aquatic Center.

Financial Contact

The City's financial statements are designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the City Clerk/Administrator at 102 N. 1st Street, Guthrie Center, IA 50115 or by telephone at 332-2190.

Laura M. Imerman City Clerk/Administrator



City of Guthrie Center, Iowa Statement of Activities and Net Assets - Cash Basis As of and for the year ended June 30, 2005

			Program Receipts		
		_		Operating	Capital
				Grants,	Grants,
				Contributions,	Contributions,
			Charges for	and Restricted	and Restricted
	Dis	<u>bursements</u>	Service	<u>Interest</u>	<u>Interest</u>
Functions/Programs:					
Primary Government:					
Governmental activities:					
Public safety	\$	201,961	37,031	10,628	-
Public works		156,335	4,053	207,923	-
Culture and recreation		159,762	41,507	16,332	-
Community and economic development		30,858	-	-	-
General government		109,513	-	-	-
Debt service		218,271	-	-	
Capital projects		144,267			<u> </u>
Total governmental activities		1,020,967	82,591	234,883	<u>-</u>
Business type activities:					
Water		349,155	299,971	-	-
Gas		1,289,360	1,331,783	26,846	-
Nonmajor business type activities		282,603	269,982	<u> </u>	<u>-</u>
Total business type activities		1,921,118	1,901,736	26,846	<u> </u>
Total primary government	\$	2,942,085	1,984,327	261,729	<u> </u>
Component Unit:					
Firefighters Association	\$	62,358		36,284	_
C ID 14					

General Receipts:

Property tax levied for:

General purposes

Tax increment financing

Debt service

Local option sales tax

Unrestricted interest on investments

Miscellaneous

Bond proceeds

Sale of assets

Transfers in (out)

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Streets

Debt service

Other purposes

Unrestricted:

Total cash basis net assets

See notes to financial statements.

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

Changes 1	n Cash Basis Ne	t Assets	
			Component
Prir	nary Governmen	nt	Unit
	Business		Guthrie Center
Governmental	Type		Firefighters
<u>Activities</u>	Activities	<u>Total</u>	Association
(154 202)		(154.202)	
(154,302)	-	(154,302)	-
55,641	-	55,641	-
(101,923)	-	(101,923)	=
(30,858)	-	(30,858)	-
(109,513)	-	(109,513)	=
(218,271)		(218,271)	
(144,267)		(144,267)	
(703,493)		(703,493)	
_	(49,184)	(49,184)	_
_	69,269	69,269	_
_	(12,621)	(12,621)	_
	7,464	7,464	
(703,493)	7,464	(696,029)	
(703,473)	7,707	(070,027)	
			(26.074)
-	-	-	(26,074)
343,265	-	343,265	-
46,792	-	46,792	-
232,869	-	232,869	-
120,784	-	120,784	-
16,979	84,419	101,398	437
30,326	25,589	55,915	17,446
356,341	, <u>-</u>	356,341	, -
2,000	_	2,000	_
50,000	(50,000)	_,000	_
1,199,356	60,008	1,259,364	17,883
495,863		563,335	
441,172	67,472 2,919,698	3,360,870	(8,191) 15,516
\$ 937,035	2,987,170	3,924,205	7,325
\$ 88,078	-	88,078	-
26,791	75,000	101,791	=
260,180	-	260,180	-
561,986	2,912,170	3,474,156	7,325
\$ 937,035	2,987,170	3,924,205	7,325

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2005

		<u>General</u>	Debt Service
Receipts:	¢.	252.026	222 001
Property tax	\$	252,936	222,081
Tax increment financing collections		- 22 114	10.700
Other city tax		22,114	10,788
Licenses and permits		3,803	1 700
Use of money and property		31,585	1,708
Intergovernmental		95,796	-
Charges for service Miscellaneous		78,904 1,549	-
Total receipts		486,687	234,577
Total receipts		460,067	234,377
Disbursements:			
Operating:			
Public safety		160,081	-
Public works		3,435	-
Culture and recreation		149,426	-
Community and economic development		8,604	-
General government		104,179	-
Debt service		-	194,571
Capital projects		<u> </u>	
Total disbursements		425,725	194,571
Excess (deficiency) of receipts over (under) disbursements		60,962	40,006
Other financing sources (uses):			
Bond proceeds		-	-
Sale of capital assets		2,000	-
Transfers in		50,000	-
Transfers out		(30,826)	
Total other financing sources		21,174	
Net change in cash balances		82,136	40,006
Cash balances beginning of year		125,446	25,175
Cash balance end of year	\$	207,582	65,181
Cash Basis Fund Balances			
Reserved:			
Debt service	\$	_	65,181
Unreserved:			
General fund		207,582	-
Special revenue funds		· -	-
Permanent fund		-	-
Capital projects fund			
Total cash basis fund balances	\$	207,582	65,181

See notes to financial statements.

Capital Projects Swimming Pool	Other Nonmajor Governmental <u>Funds</u>	<u>Total</u>
_	69,960	544,977
_	46,792	46,792
_	124,339	157,241
-	-	3,803
1,728	1,900	36,921
_	141,744	237,540
-	-	78,904
	762	2,311
1,728	385,497	1,108,489
-	41,880	201,961
-	152,900	156,335
-	10,336	159,762
-	22,254	30,858
-	5,334	109,513
144 267	23,700	218,271
144,267 144,267	256,404	1,020,967
144,207	230,404	1,020,907
(142,539)	129,093	87,522
356,341	_	356,341
-	_	2,000
_	35,214	85,214
	(4,388)	(35,214)
356,341	30,826	408,341
213,802	159,919	495,863
-	290,551	441,172
213,802	450,470	937,035
-	-	65,181
-	-	207,582
-	401,660	401,660
-	48,810	48,810
213,802		213,802
213,802	450,470	937,035

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2005

	Enterprise Funds				
	Other Nonmajor				
				Proprietary	
		Water	Gas	<u>Funds</u>	<u>Total</u>
Operating receipts:					
Use of money and property	\$	176	5,200	-	5,376
Charges for service		299,971	1,331,783	269,982	1,901,736
Intergovernmental		<u> </u>	26,846	<u>-</u>	26,846
Total operating receipts		300,147	1,363,829	269,982	1,933,958
Operating disbursements:					
Business type activities		263,235	1,278,485	282,603	1,824,323
Total operating disbursements		263,235	1,278,485	282,603	1,824,323
Excess (deficiency) of operating receipts over (under)					
operating disbursements		36,912	85,344	(12,621)	109,635
Non-operating receipts (disbursements):					
Interest on investments		7,370	72,560	4,489	84,419
Miscellaneous		4,416	15,762	35	20,213
Debt service		(85,920)	(10,875)	<u>-</u>	(96,795)
Total non-operating receipts (disbursements)		(74,134)	77,447	4,524	7,837
Excess (deficiency) of receipts over (under) disbursements		(37,222)	162,791	(8,097)	117,472
Operating transfers in (out)		(22,550)	(27,450)	<u> </u>	(50,000)
Net change in cash balances		(59,772)	135,341	(8,097)	67,472
Cash balances beginning of year		328,819	2,338,801	252,078	2,919,698
Cash balances end of year	\$	269,047	2,474,142	243,981	2,987,170
Cash Basis Fund Balances					
Reserved for:	ď	75.000			75.000
Debt service	\$	75,000 52,026	1 645 265	60 201	75,000
Improvements Meter deposits		53,036	1,645,265	68,381	1,766,682
Meter deposits		13,860	44,079	474	58,413
Unreserved		127,151	784,798	175,126	1,087,075
Total cash basis fund balances	\$	269,047	2,474,142	243,981	2,987,170

Exhibit D

Statement of Changes in Fiduciary Net Assets

Fiduciary Funds

As of and for the year ended June 30, 2005

	Miscellaneous <u>Trust Funds</u>
Additions: Contributions	<u>\$ 6,141</u>
Total additions	6,141
Deductions:	
Total deductions	
Change in net assets	6,141
Net assets - beginning of the year	349
Net assets - end of the year	\$ 6,490

See notes to financial statements.

Notes to Financial Statements

June 30, 2005

(1) Summary of Significant Accounting Policies

The City of Guthrie Center is a political subdivision of the State of Iowa located in Guthrie County. It was first incorporated in 1880 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, sewer, gas and solid waste utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Guthrie Center has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Guthrie Center and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City

Discretely Presented Component Unit

The Guthrie Center Firefighters Association is a separate nonprofit organization whose

purpose is to help raise funds for the City of Guthrie Center's fire department. The records are maintained on the basis of cash receipts and disbursements, with December 31 as its fiscal year end. The Guthrie Center Firefighters meets the definition of a component which should be discretely presented. The Association's financial statement has not been audited and we do not express any opinion on the financial statement.

Notes to Financial Statements

June 30, 2005

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Guthrie County Assessor's Conference Board and the Regional Airport Authority.

B. Basis of Presentation

<u>Government-wide Financial Statement</u> – The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Notes to Financial Statements

June 30, 2005

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental and proprietary funds are aggregated and reported as nonmajor governmental and proprietary funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Capital Projects:

The Swimming Pool Project Fund is used to account for the construction of the new Aquatic Center.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Gas Fund accounts for the operation and maintenance of the City's gas system.

Notes to Financial Statements

June 30, 2005

C. Measurement Focus and Basis of Accounting

The City of Guthrie Center maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the debt service function.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2005 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Notes to Financial Statements

June 30, 2005

The City's investments at June 30, 2005 are as follows:

Type	Carrying <u>Amount</u>	Fair <u>Value</u>
U.S. government securities	\$ 351,890	355,404

The City had deposits in a money market savings account that was held in a depository outside the State of Iowa.

<u>Interest rate risk</u> – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

(3) Notes Payable

Annual debt service requirements to maturity for general obligation notes and revenue notes are as follows:

Year	General C	•	D	37.		
Ending	No	tes	Revenu	e Notes	Tot	al
<u>June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2006	\$ 220,000	45,850	55,000	16,758	275,000	62,608
2007	120,000	34,100	60,000	13,843	180,000	47,943
2008	125,000	28,515	60,000	10,632	185,000	39,147
2009	110,000	22,546	65,000	7,392	175,000	29,938
2010	110,000	17,180	70,000	3,850	180,000	21,030
2011	120,000	11,729			120,000	11,729
2012	35,000	5,735			35,000	5,735
2013	35,000	4,405			35,000	4,405
2014	35,000	3,040			35,000	3,040
2015	40,000	1,640			40,000	1,640
Total	\$ 950,000	174,740	310,000	52,475	1,260,000	227,215
		=====	=====	=====	======	

Notes to Financial Statements

June 30, 2005

The resolutions providing for the issuance of the revenue notes include the following provisions.

- (a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to separate water revenue note sinking accounts for the purpose of making the note principal and interest payments when due.
- (c) A reserve account balance of \$55,000 shall be set aside to be used as a pledge for payment of principal and interest on the water revenue note should the sinking fund be insufficient to pay the interest and principal when due.

(4) Urban Renewal Notes

The urban renewal tax increment revenue bond anticipation project note is to be repaid upon collection of TIF revenues. The interest rate is 5% and payments are variable based on collection of TIF revenues.

(5) Iowa Department of Transportation Note

There is a note with the Iowa Department of Transportation for the purchase of a maintenance shed, which was paid off during the year ended June 30, 2005. This is a zero interest note requiring annual payments of \$43,500 each. The total amount paid during the current period was \$43,500.

Notes to Financial Statements

June 30, 2005

(6) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 3.70% of their annual covered salary and the City is required to contribute 5.75% of annual covered payroll except for police employees, in which case the percentages are 6.16% and 9.23%, respectively. For the year ended June 30, 2004, the contribution rates for police employees and the City were 5.93% and 8.907% respectively, and for the year ended June 30, 2003, the contribution rates for police employees and the City were 6.04% and 9.07% respectively. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2005, 2004 and 2003 were \$28,272, \$27,366, and \$27,434, respectively, equal to the required contributions for each year.

(7) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use. Employees separated from City employment are paid for unused vacation earned, however, sick leave days are lost upon resignation, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation termination payments payable to employees at June 30, 2005, primarily relating to business type activities is \$34,500. This liability has been computed based on rates of pay in effect at June 30, 2005.

Notes to Financial Statements

June 30, 2005

(8) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2005 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Fire/EMS	General	\$ 28,046
Emergency	Special Revenue:	
	Employee Benefits	7,168
General	Enterprise:	
	Water	25,000
	Gas	25,000
Enterprise:	Enterprise:	
Water	Gas	2,450
Total		\$ 87,664
		=====

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(9) Risk Management

The City of Guthrie Center is a member in the Iowa Communities Assurance Pool, as

allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 509 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Notes to Financial Statements

June 30, 2005

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's annual contributions to the Pool for the year ended June 30, 2005 were \$26,615.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$250,000 per claim. Claims exceeding \$250,000 are reinsured in an amount not to exceed \$1,750,000 per claim and \$5,000,000 in aggregate per year. For members requiring specific coverage from \$2,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured on an individual—member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2005, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Notes to Financial Statements

June 30, 2005

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers compensation liability. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Related Party Transactions

The City had business transactions totaling \$14,426 between the City and City officials, during the year ended June 30, 2005.

(11) Industrial Development Revenue Bonds

The City has issued a total of \$700,000 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa, of which \$395,000 is outstanding at June 30, 2005. The bonds and related interest are payable solely from the rents payable by tenants of the properties constructed, and the bond principal and interest do not constitute liabilities of the City.

Notes to Financial Statements

June 30, 2005

(12) Construction Commitments

As of June 30, 2005, the City had the following commitments with respect to unfinished capital projects:

	Remaining
Capital Project	Commitment
Swimming Pool	\$ 992,704

The City will pay for the swimming pool project with 60 bonds of \$365,000 issued in the Spring of 2005. \$200,000 will come from the City utilities and the remaining will come from private donations.



Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2005

	Go	vernmental	Proprietary
		Funds	Funds
		Actual	<u>Actual</u>
Receipts:			
Property tax	\$	544,977	-
Tax increment financing collections		46,792	=
Other city tax		157,241	=
Licenses and permits		3,803	-
Use of money and property		36,921	89,795
Intergovernmental		237,540	26,846
Charges for service		78,904	1,901,736
Miscellaneous		2,311	20,213
Total receipts		1,108,489	2,038,590
Disbursements:			
Public safety		201,961	_
Public works		156,335	_
Health and social services		-	_
Culture and recreation		159,762	_
Community and economic development		30,858	_
General government		109,513	_
Debt service		218,271	_
Capital projects		144,267	
Business type activities			1,921,118
Total disbursements		1,020,967	1,921,118
Excess (deficiency) of receipts over (under) disbursements		87,522	117,472
		100.241	
Other financing sources, net		408,341	(50,000)
Excess of receipts and other financing sources over disbursements		495,863	67,472
Balances beginning of year		441,172	2,919,698
Balances end of year	\$	937,035	2,987,170

See accompanying independent auditor's report.

_	Budgeted		Net
<u>Net</u>	<u>Original</u>	<u>Final</u>	<u>Variance</u>
544,977	513,373	518,705	26,272
46,792	38,000	38,000	8,792
157,241	69,867	106,000	51,241
3,803	2,863	3,228	575
126,716	46,440	90,985	35,731
264,386	162,399	227,997	36,389
1,980,640	1,565,122	2,009,631	(28,991)
22,524		9,665	12,859
3,147,079	2,398,064	3,004,211	142,868
201.071	215.055	227.175	24214
201,961	215,855	226,175	24,214
156,335	248,247	284,220	127,885
-	4,000	4,000	4,000
159,762	161,585	163,395	3,633
30,858	56,425	52,395	21,537
109,513	150,958	123,460	13,947
218,271	194,270	194,270	(24,001)
144,267	-	200,000	55,733
1,921,118	1,358,916	1,936,500	15,382
2,942,085	2,390,256	3,184,415	242,330
204,994	7,808	(180,204)	385,198
358,341	-	392,000	(33,659)
<u> </u>		<u> </u>	
563,335	7,808	211,796	351,539
2 260 970	2 005 044	2 005 044	265.926
3,360,870	3,095,044	3,095,044	265,826
3,924,205	3,102,852	3,306,840	617,365

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2005

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis

following required public notice and hearing for all funds except internal service funds and fiduciary funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, budget amendments increased budgeted revenues by \$606,147, increased budgeted disbursements by \$794,159, and increased other financing services by \$392,000. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the debt service function.



Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2005

			Sp	ecial Revenue
		Road Use <u>Tax</u>	Employee Benefits	Emergency
Receipts:				
Property tax	\$	-	62,978	6,982
Tax increment financing collections		-	-	-
Other city tax		-	3,198	357
Use of money and property		-	637	1,263
Intergovernmental		138,687	-	-
Miscellaneous		<u> </u>	<u> </u>	<u> </u>
Total receipts		138,687	66,813	8,602
Disbursements:				
Operating:				
Public safety		-	37,980	-
Public works		133,898	19,002	=
Culture and recreation		-	7,279	-
Community and economic development		-	-	-
General government		-	5,334	-
Debt service		-		
Total disbursements		133,898	69,595	-
Excess (deficiency) of receipts over (under) disbursements		4,789	(2,782)	8,602
Other financing sources (uses):				
Transfers in		-	7,168	-
Transfers out		(4,388)		
		(4,388)	7,168	
Net change in cash balances		401	4,386	8,602
Cash balances beginning of year		87,677	62,662	64,439
Cash balances end of year	\$	88,078	67,048	73,041
Cash Basis Fund Balances Unreserved:				
Special revenue funds	\$	88,078	67,048	73,041
Permanent fund	*	-		
Total cash basis fund balances	\$	88,078	67,048	73,041

See accompanying independent auditor's report.

				Permanent	
Local		Library		Cemetery	
Option	Fire/	Expendable		Perpetual	
Sales Tax	<u>EMS</u>	<u>Trust</u>	<u>TIF</u>	<u>Care</u>	<u>Total</u>
-	_	-	-	-	69,960
-	-	-	46,792	-	46,792
120,784	-	-	-	-	124,339
-	-	-	-	-	1,900
-	-	3,057	-	-	141,744
- 120.504	-	52	-	710	762
120,784	_	3,109	46,792	710	385,497
_	3,900	-	-	_	41,880
-	-	-	-	-	152,900
-	-	3,057	-	-	10,336
-	-	-	22,254	-	22,254
-	-	_	-	-	5,334
			23,700		23,700
-	3,900	3,057	45,954		256,404
4.0.	(2.222)		0.00	=10	-
120,784	(3,900)	52	838	710	129,093
_	28,046	_	_	_	35,214
<u>-</u>	20,040	_	_	<u>-</u>	(4,388)
	28,046				30,826
120,784	24,146	52	838	710	159,919
20,716		4,973	1,984	48,100	290,551
141.700	24.146	5.025	2.022	40.010	450 470
141,500	24,146	5,025	2,822	48,810	450,470
141,500	24,146	5,025	2,822	-	401,660
_				48,810	48,810
141,500	24,146	5,025	2,822	48,810	450,470

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Proprietary Funds

As of and for the year ended June 30, 2005

	Enterprise Funds			
		Solid		
		<u>Waste</u>	<u>Sewer</u>	<u>Total</u>
Operating receipts:				
Charges for service	\$	124,889	145,093	269,982
Total operating receipts		124,889	145,093	269,982
Operating disbursements:				
Business type activities		102,994	179,609	282,603
Total operating disbursements		102,994	179,609	282,603
Excess (deficiency) of operating receipts over (under)				
operating disbursements		21,895	(34,516)	(12,621)
Non-operating receipts:				
Interest on investments		636	3,853	4,489
Miscellaneous		<u> </u>	35	35
Total non-operating receipts		636	3,888	4,524
Excess (deficiency) of receipts over (under) disbursements		22,531	(30,628)	(8,097)
Cash balances beginning of year		77,331	174,747	252,078
Cash balances end of year	\$	99,862	144,119	243,981
Cash Basis Fund Balances				
Reserved:				
Improvements	\$	-	68,381	68,381
Meter deposits		-	474	474
Unreserved		99,862	75,264	175,126
Total cash basis fund balances	\$	99,862	144,119	243,981

Schedule of Indebtedness

Year ended June 30, 2005

			Amount
	Date of	Interest	Originally
<u>Obligation</u>	<u>Issue</u>	<u>Rates</u>	<u>Issued</u>
General obligation notes:			
Corporate purpose	Mar 1, 1996	4.05 - 4.90%	\$ 585,000
Storm sewer improvements notes	Feb 1, 1998	4.10 - 4.80%	\$ 180,000
Corporate purpose	May 1, 2000	5.00 - 5.55%	\$ 690,000
Swimming pool notes series 2005	Apr 1, 2005	2.80 - 4.10%	\$ 365,000
Total	_		
Revenue notes:			
Water	May 1, 2000	5.00 - 5.50%	\$ 550,000
,,,	11145 1, 2000	2.00 2.0070	\$
Urban renewal tax increment revenue			
bond anticipation project note	Apr 24, 1995	6.00%	\$ 100,835
bond anticipation project note	Apr 24, 1773	0.0070	ψ 100,633
I Donatha of Toron of the			
Iowa Department of Transportation:	4 2001	0.000/	Φ 174.000
Maintenance shed note	Aug 2001	0.00%	\$ 174,000

В	Balance eginning of Year	Issued During <u>Year</u>	Redeemed During <u>Year</u>	Balance End of Year	Interest <u>Paid</u>	Interest Due and <u>Unpaid</u>
\$	140,000 80,000 520,000 - 740,000	365,000 365,000	70,000 20,000 65,000 - 155,000	70,000 60,000 455,000 365,000 950,000	6,790 3,750 28,130 	- - - -
\$	365,000		55,000	310,000	19,645	
\$	65,996	1,982	23,700	44,278	1,982	
\$	43,500	-	43,500	-	-	-

Note Maturities

June 30, 2005

General Obl	igation	Notes
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		General Congation 1 totes				
	Cor	Corporate Purpose		Storm Sewer I	mprovements	
Year	Issue	Issued Mar 1, 1996		Issued Fe	b 1, 1998	
Ending	Interest			Interest	_	
<u>June 30,</u>	Rates	<u>A</u>	<u>mount</u>	<u>Rates</u>	<u>Amount</u>	
2006	4.90) % \$	70,000	4.65 %	\$ 20,000	
2007			-	4.70	20,000	
2008			-	4.80	20,000	
2009			-		-	
2010			-		-	
2011			-		-	
2012			-		-	
2013			-		-	
2014			-		-	
2015			-		-	
	Total	\$	70,000		\$ 60,000	

		Revenue Notes				
	•	Water Revenue				
Year	•	Issued May 1, 2000				
Ending	•	Interest				
June 30,		Rates		Amount		
2006		5.30 %	\$	55,000		
2007		5.35		60,000		
2008		5.40		60,000		
2009		5.45		65,000		
2010		5.50		70,000		
	Total		\$	310,000		

Corporat	Corporate Purpose		Swimming Pool Notes		
Issued M	Issued May 1, 2000		Issued Apr 1, 2005		
Interest	_	Interest		=	
<u>Rates</u>	<u>Amount</u>	<u>Rates</u>	<u>Amount</u>		<u>Total</u>
5.30 %	65,000	2.80 %	\$ 65,000	\$	220,000
5.35	70,000	3.00	30,000		120,000
5.40	75,000	3.20	30,000		125,000
5.45	80,000	3.35	30,000		110,000
5.50	80,000	3.50	30,000		110,000
5.55	85,000	3.65	35,000		120,000
	_	3.80	35,000		35,000
	_	3.90	35,000		35,000
	_	4.00	35,000		35,000
		4.10	40,000		40,000
	\$ 455,000		\$ 365,000	\$	950,000

Schedule of Receipts By Source and Disbursements By Function - All Governmental Funds

For the Last Three Years

	<u>2005</u>	<u>2004</u>	<u>2003</u>
Receipts:			
Property tax	\$ 544,977	518,592	516,922
Tax increment financing collections	46,792	42,279	28,124
Other city tax	157,241	63,582	31,767
Licenses and permits	3,803	3,548	933
Use of money and property	36,921	28,980	22,975
Intergovernmental	237,540	175,138	195,483
Charges for service	78,904	40,821	40,279
Miscellaneous	2,311	10,162	38,283
Total	\$ 1,108,489	883,102	874,766
Disbursements:			
Operating			
Public safety	\$ 201,961	154,866	201,378
Public works	156,335	146,453	122,622
Health and social services	-	-	1,000
Culture and recreation	159,762	127,746	174,846
Community and economic development	30,858	25,929	28,803
General government	109,513	89,133	103,727
Debt service	218,271	232,415	187,510
Capital projects	144,267	·	
Total	\$ 1,020,967	776,542	819,886

<u>Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance</u> and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Guthrie Center, Iowa as of and for the year ended June 30, 2005, which along with the discretely presented component unit collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated August 22, 2005. Our report expressed an unqualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Guthrie Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Guthrie Center's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part I of the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item I-A-05 is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Guthrie Center's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2005 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Guthrie Center and other parties to whom the City of Guthrie Center may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Guthrie Center during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience

Cornwell, Frideres, Maher & Associates, P.C. Certified Public Accountants

August 22, 2005

Schedule of Findings

Year ended June 30, 2005

Part I: Findings Related to the Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITIONS:

I-A-05 <u>Segregation of Duties</u> - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The bank reconciliations and financial statements are all done by the same person.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the City should continue to review its control procedures to obtain the maximum internal control possible under the circumstances.

<u>Response</u> - We feel we have a division of duties in City Hall; we have a City Clerk/ Treasurer and a Deputy Clerk. We provide detailed reports to the Mayor, Council, and various boards. We try to segregate duties as much as possible with our staff. Therefore, we feel that we are doing as much as we can for internal accounting control based on the size of our City.

Conclusion - Response accepted.

Part II: Other Findings Related to Statutory Reporting:

- II-A-05 Official Depositories A resolution naming official depositories has been approved by the City. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2005.
- II-B-05 <u>Certified Budget</u> Disbursements during the year ended June 30, 2005 exceeded the amounts budgeted in the debt service function. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

Schedule of Findings

Year ended June 30, 2005

<u>Recommendation</u> – The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The budget will be amended in the future, if applicable.

<u>Conclusion</u> – Response accepted.

- II-C-05 <u>Questionable Disbursements</u> No disbursements were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-D-05 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- II-E-05 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and Business Connection	Transaction Description	Amount
Scott Gonzales, Utility Trustee; Owner of Guthrie Center Times	Official notices, publications	\$ 6,000
Kenneth Buttler, Jr., Utility Trustee; Owner of K.H. Buttler Construction	Snow removal, dirt sand and rock	8,426

In accordance with Chapter 362.5(6) of the Code of Iowa, the transaction with the owner of the newspaper does not appear to represent a conflict of interest since the Guthrie Center Times is the only local newspaper and has been designated as the City's official newspaper.

Schedule of Findings

Year ended June 30, 2005

- In accordance with Chapter 362.5(4) of the Code of Iowa, the transactions with Kenneth Buttler, Jr., Utility Trustee do not appear to represent conflicts of interest since the transactions were entered into through competitive bidding.
- II-F-05 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage is reviewed annually to insure that coverage is adequate for current operations.
- II-G-05 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- II-H-05 <u>Deposits and Investments</u> The City had a money market account that was held in a depository outside the state. The City's investment policy states that the City will only invest in depositories in the State of Iowa.

Recommendation – The City should follow its investment policy.

Response – We will transfer the funds to an Iowa bank.

Conclusion – Response accepted.

II-I-05 Revenue Notes - No violations of the revenue note resolutions were noted.